# East Link: Cost Saving Options

Bellevue City Council April 8, 2013

# **Tonight's Presentation**

- Follow-up items from April 1
  - Sound Transit noise analysis and mitigation
  - Bellevue Way HOV Lane analysis
- April Decision Process
- Public Involvement Summary
- Steering Committee Recommendation
- Cost Saving Summary
- Upcoming Project Phases
- Next Steps



### Initial Segment Noise Overview

- •Train running noise
- •Rough rail surface
- •Wheel Squeal
- Crossover noise
- •Bells train and wayside







## Rainier Valley Center Running At-grade





## Tukwila Primarily Elevated







## **Train Running Noise**

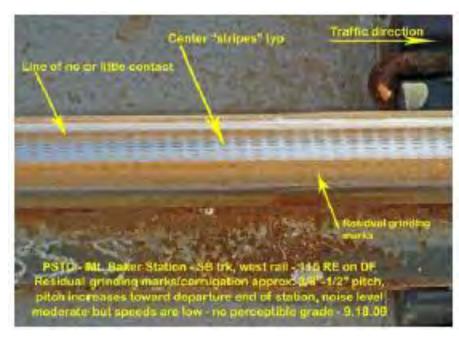


- Portland vehicle was basis for original analysis – 75 dBA
- Actual measured running noise for Initial Segment– 79 dBA
- Measured noise level (79 dBA) used for East Link analysis



## **Rough Rail Surface**

- Rough rail surface after construction created high pitched howling sound
- Reground rail for entire system and reground worst areas third time in problem areas
- Updated rail specification to require smooth rail





## Wheel Squeal

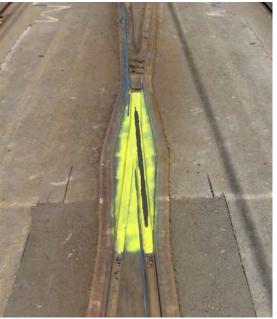
- Curves with 600-foot radius or less created wheel squeal
- Installed solar powered wayside lubricators
- Identify all curves 600 feet or less and install lubricators as part of initial construction. All curves 600 to 1,000 feet designed to accept lubricators if needed.



Solar Rail Lubricator







## Crossovers

- Two crossovers in Rainier Valley in embedded track without noise reducing measures in switches
- Modified switches and insulated residences
- Use noise reducing switches
  where create noise impacts



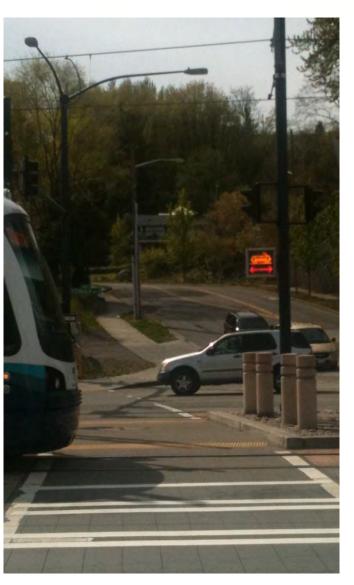
## **Vehicle Warning Bells**

- ST requires vehicle bell ring at all at-grade crossings and stations
- Initially about 86 dBA at 50', multiple rings
- Reduced
  - 80 dBA at 50' daytime
  - 72 dBA at 50' night time
- Revised operating rule to reduce number of rings





## **Wayside Pedestrian Crossing Bells**



- Warning bells at each pedestrian signal
- Noise level adjusts based on background noise, adjusted to lowest setting
- Modeled at 66.5 dBA at 50 feet for East Link





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## **Rainier Valley**

- No sound walls because center running at-grade
- Residential sound insulation
  mitigates noise at receivers
- Mostly front line receivers impacted except near crossover and elevated station



## **Residential Sound Insulation**

#### Typical sound insulation includes:

- Replacing windows
- Replacing doors
- Air exchange or air conditioner

May include wall insulation or other improvements depending on house conditions

5 Course Towner

*HE WAVE* 





### Lessons learned

- Noise analysis for East Link includes
  - Measured train noise level
  - Crossover location and design
  - Bells train and wayside
  - Wheel Squeal
- Detailed noise analysis in final design
- Design criteria and specifications
  - Lubricate all curves 600-feet or less
  - Rail smoothness specifications



## SE 4<sup>th</sup> - Emergency Access Only





## SE 4<sup>th</sup> – Open (right-in/right-out)





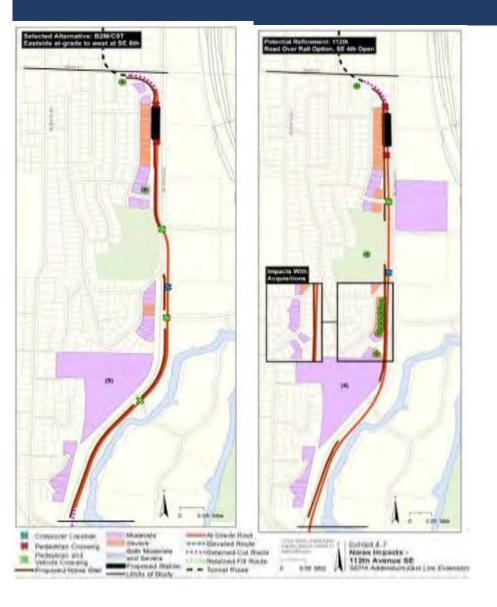
## SE 4<sup>th</sup> – Rail Under Road (retained cut)





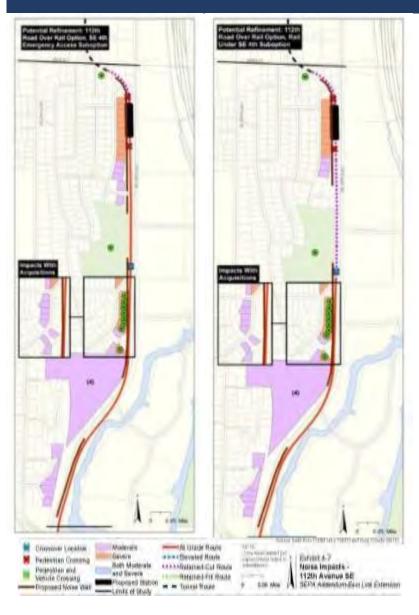


### 112<sup>th</sup> Road Over Rail Noise and Vibration



- Decreased number of noise impacts for all SE 4<sup>th</sup> sub-options
- Walls, special track work, building insulation mitigate impacts





Overall cumulative noise levels lowest with SE 4<sup>th</sup> Emergency Access and highest with Road under Rail

**SoundTransit** 

RIDE THE WAVE

## Bellevue Way SE HOV Lane Concept

## **Policy Background**

- Southwest Bellevue Subarea Plan
  - Principal arterial, gateway, aesthetics
- Downtown Subarea Plan
  - Minimize arterial traffic growth, arterials not alternatives to freeways
  - Add NB & SB lanes, SE 30<sup>th</sup> to I-90 and extend NB right turn lane to favor traffic flow to 112<sup>th</sup> Ave SE
- 2003 Transit Plan
  - SB HOV lane, S. Bell P&R to I-90
- Comprehensive Plan
  - Roadway improvements not to create bypasses for I-90, I-405, or SR
    520 that would adversely affect adjacent residential neighborhoods
  - Pursue integrated arterial HOV system linking activity centers to regional HOV system to provide HOV travel time advantage over SOVs in congested corridors and locations + dedicated bus lanes



## Bellevue Way SE HOV Concept

### South Bellevue Park & Ride:

- Currently 519 stalls, consistently over capacity
- Expanding to 1450+/stalls with East Link

### Park & Ride to I-90 southbound HOV lane:

- Mitigates expanded park & ride
- Restores traffic to no-build condition (2030)
- Part of East Link project (per 11/2011 MOU)
- Does not address underlying congestion and delay



## Bellevue Way SE HOV Concept

### <u>"Y" to Park & Ride</u> southbound HOV lane:

- Addresses underlying growth
- Draws Enatai cut-through traffic back to Bellevue Way SE
- Cost:
  - \$11m (City share of \$22m joint project)
  - \$18-20m (City build independently)

### Southwest Bellevue Travel Times

#### In Minutes – "Y" to I-90

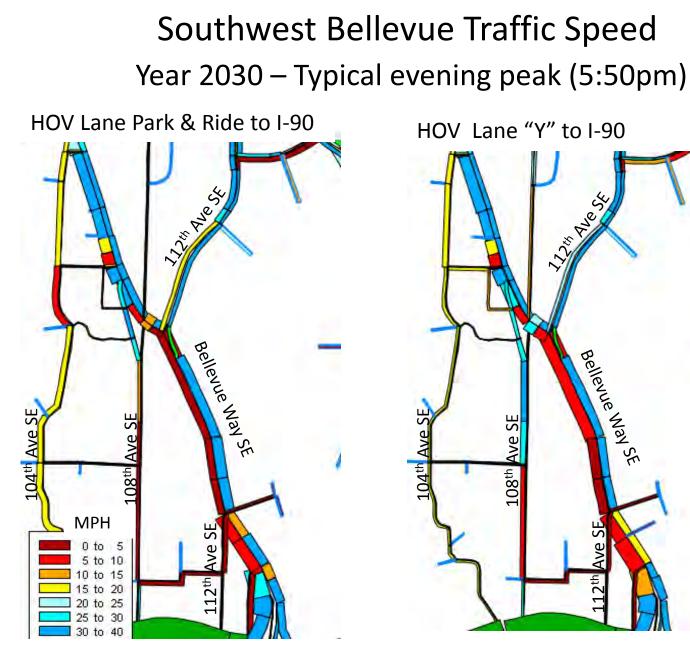
Year 2030 – Typical evening peak

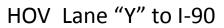
	HOV Lane Park and Ride to I-90 (Part of East Link)	HOV Lane "Y" to I-90	Change	Percent Change
General purpose	3.4	2.0	-1.4	-41%
Transit	3.9	1.4	-2.5	-64%
HOV	3.4	1.2	-2.2	-65%

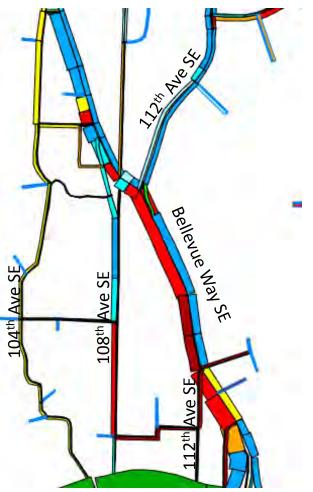
### Southwest Bellevue Traffic Volumes "Y" to I-90

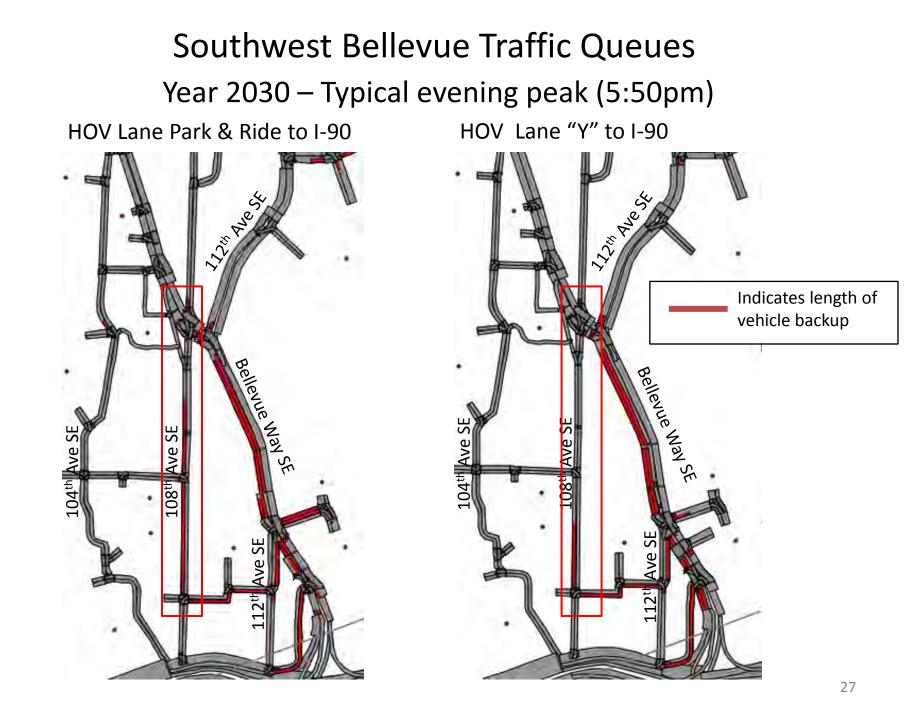
### Year 2030 – Typical evening peak

	HOV Lane Park and	HOV Lane "Y" to I-90	Change	Percent
	Ride to I-90			Change
	(Part of East Link)			
Bellevue Way SE		1830 GP		
southbound vehicles		<u>1170 HOV</u>		
	2410	3000 total	+590	+24%
Transit routes	9	9	0	0
Person trips – total	4440	6030	1590	+36%
Person trips – transit	1520	1690	170	+11%
Person trips – Auto-HOV	2920	1830 + 2510	1420	+49%
Southbound	470 (108 <sup>th</sup> Ave SE)	210 (108 <sup>th</sup> Ave SE)	-260 (108 <sup>th</sup> )	-55%
neighborhood vehicle	<u>300</u> (104 <sup>th</sup> Ave SE)	<u>190</u> (104 <sup>th</sup> Ave SE)	<u>-110 (</u> 104 <sup>th</sup> )	-37%
volumes	770 total	400 total	-370 total	-48% total









## Additional Steps Required for HOV Lane Project Implementation (Regardless of Lead Agency)

- Complete Transportation Facilities Plan (TFP) Process
- Adoption of TFP
- Amend 2013-2019 Capital Investment Program (CIP) to fully fund Bellevue Way HOV Lane Project
- Prepare State Environmental Protection Act (SEPA) Checklist
- Project-level permitting, including SEPA

## Questions on Bellevue Way HOV Lane analysis?

# **April Cost Saving Decision**

- Cost savings efforts underway since early 2012 identified a range of options and progressively narrowed choices based on technical analysis and public input
- April final decision on East Link alignment
  - April 15 Council discussion and public hearing
  - April 22 Council action requested
- The City and Sound Transit must agree to any changes, or the alignment stays consistent with the MOU
- Resolution identifying cost saving options to be incorporated into final alignment
- If Council wishes to advance Shift Bellevue Way with HOV, additional action by Council on HOV lane in June needed, pending completion of TFP environmental analysis

Joint Steering Committee Recommendation Basis

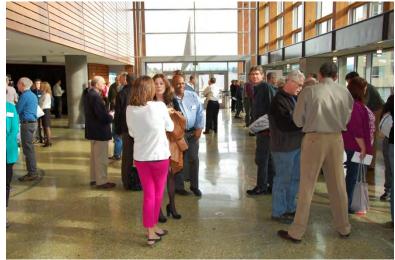
• CDP Management Plan

 Directs staff from both agencies to work together to achieve joint goals

- Joint goals of CDP Management Plan
- Technical information EIS addendum
- Work plan direction narrowed options and directed particular areas of focus

# Public Feedback

- Outreach to stakeholder groups & leadership
- Cost-savings Open House
  - Approx. 100 attendees
  - Approx. 40 comment forms submitted at open house



- Overall strong support for retained cuts on Bellevue Way &  $112^{\rm th}$
- More support for NE 6<sup>th</sup> station
- Discussion & concerns centered around impacts, mitigation & construction
- Ongoing outreach Right-of-entry requests & final design kick-off (ST), pre-scoping for station area planning (Bellevue)

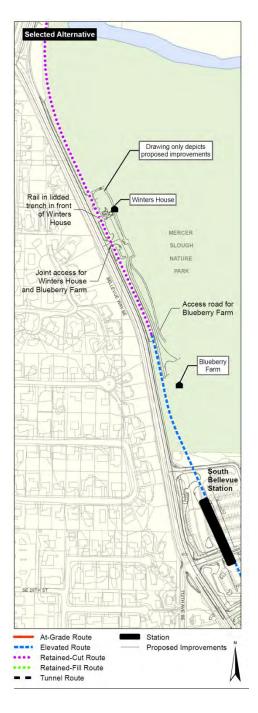
# **Bellevue Way Options**

**MOU Option:** LRT in a retained cut on east side of Bellevue Way

-Baseline project cost

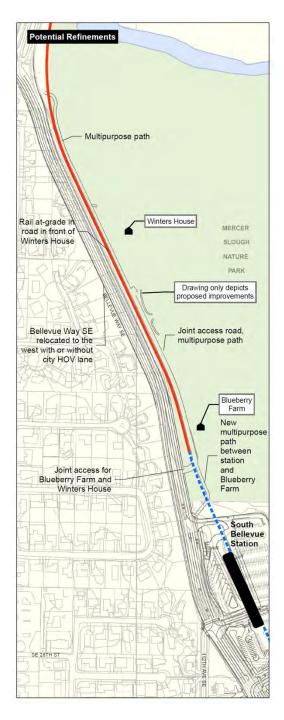
**Cost Saving Option:** Shift Bellevue west with Atgrade LRT and an HOV Lane

-Savings \$5-8M (with \$11M contribution from the City for the HOV lane)



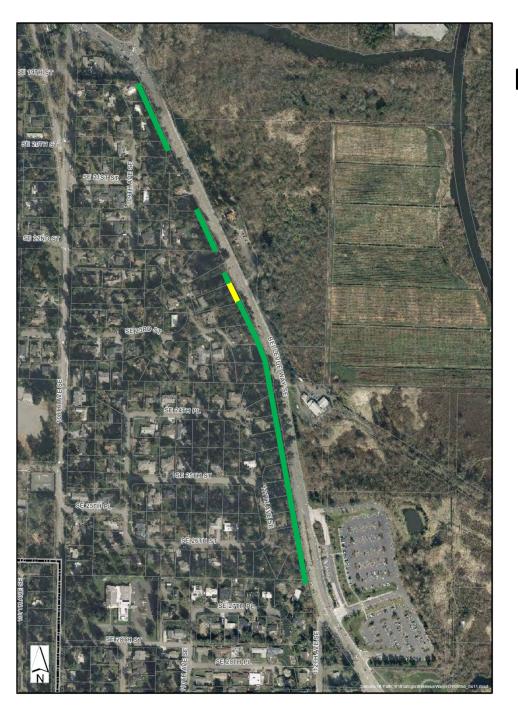
# Bellevue Way Retained Cut (MOU)





# Bellevue Way Cost Saving Option – Shift BW w/HOV Lane





### Retaining Wall Heights MOU Alignment w/HOV Lane

< 15'	94%
26%	<6'
36%	6'-10'
32%	10'-15'
16'-18	' <b>6%</b>

> 20'



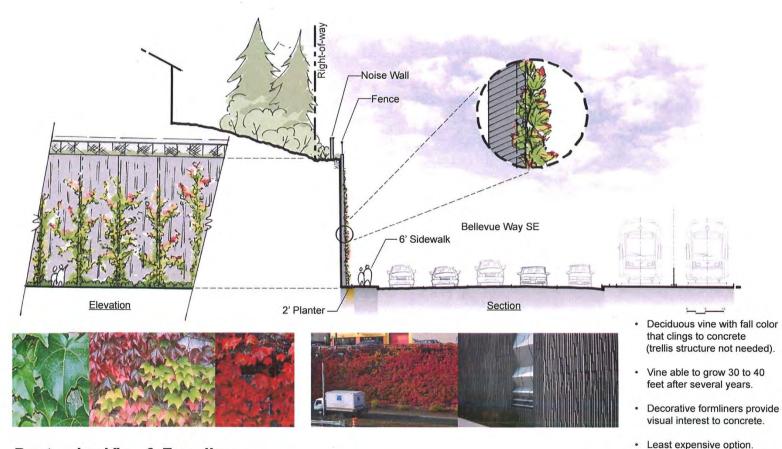
Retaining Wall Heights Cost Savings Alignment w/HOV Lane "Y" to I-90

> < 15' **70%** 35% <10' 35% 10'-15' (approx. 6'-10' noise wall)

15'-30' **20%** (approx. 10-11' noise wall)

30'-40' **10%** (approx. 6-7' noise wall)

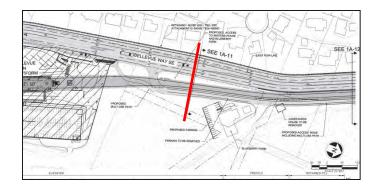
#### **Potential Retaining Wall Treatment**

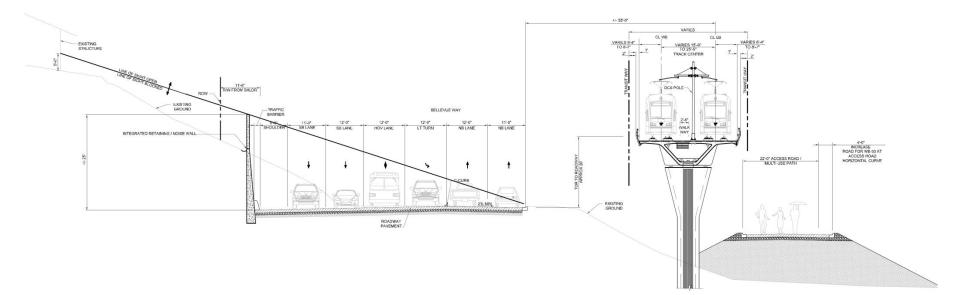


**Boston Ivy Vine & Formliners** East Link - Bellevue Way SE - Wall Treatment Options Least expensive option.

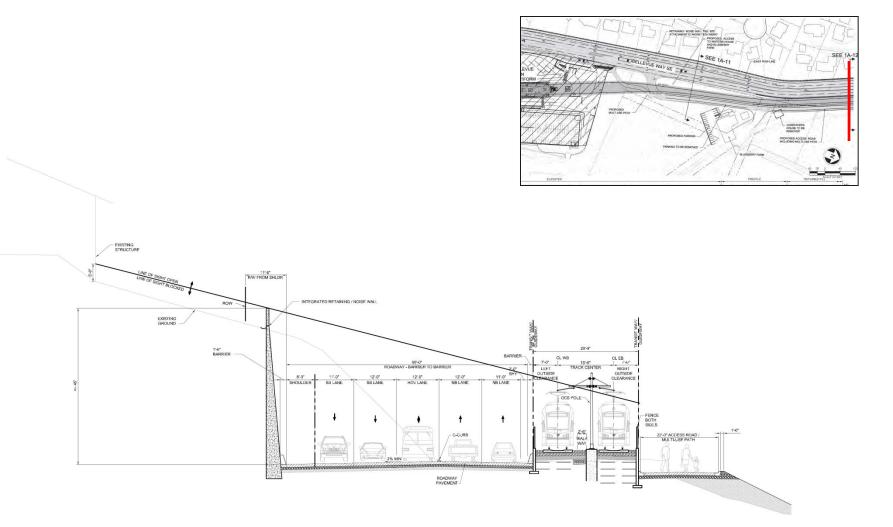


### **Bellevue Way Sightlines**





### **Bellevue Way Sightlines**



## Joint Steering Committee Bellevue Way Recommendation: Shift Bellevue Way w/HOV

- Key Criteria and Considerations:
  - Cost Savings for East Link and HOV Project
  - Benefits of HOV lane
    - Transportation analysis
  - Environmental factors
    - Noise reduction benefit for corridor
  - Design and construction efficiencies
  - LRT: rider experience, risk reduction, lower maintenance cost

# 112<sup>th</sup> Ave SE Options

Road over Rail at SE 15th with SE 4<sup>th</sup> options:

- SE 4<sup>th</sup> Rail Under SE 4<sup>th</sup> (\$6-11M increase)
- SE 4<sup>th</sup> Emergency Access Only (\$2-4M savings)
- SE 4<sup>th</sup> Open Right-in/Right-out (\$2-4M savings)

## SE 15<sup>th</sup> Road over Rail



#### Road over Rail at SE 8th



## 112<sup>th</sup> Road-over-Rail – Retained cut at Surrey Downs Park



## SE 4<sup>th</sup> Retained Cut



## SE 4<sup>th</sup> Open Right-in/Right-out



# SE 4<sup>th</sup> Emergency Access Only



#### Surrey Downs Neighborhood Traffic Counts



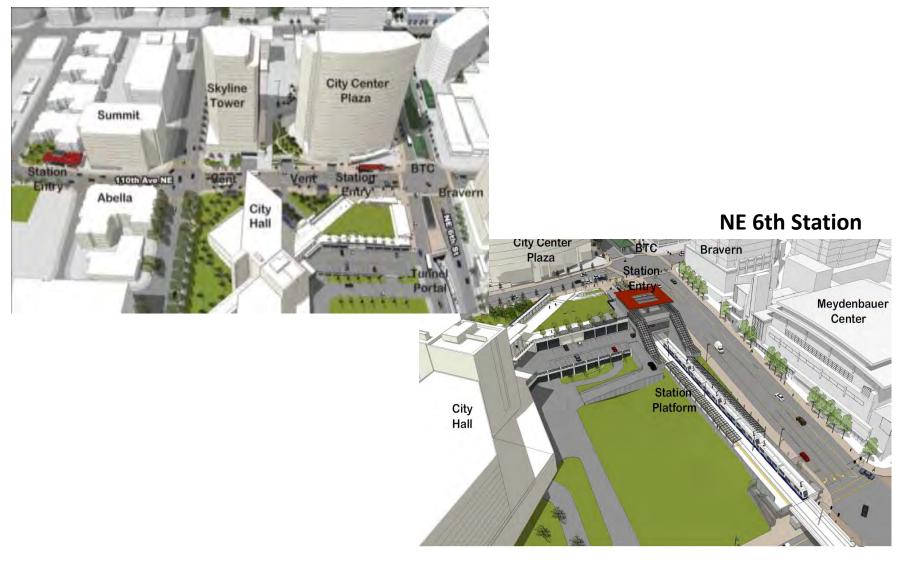
- Traffic counts taken in May 2012
- Decrease in volumes at many intersections since 2000
- Approx. 800 daily trips at SE 1<sup>st</sup> and SE 4<sup>th</sup> combined

# 112<sup>th</sup> Recommendation: Road-over-Rail with SE 4<sup>th</sup> Open Right-in/Right-out

- Key criteria and considerations:
  - Cost savings
  - Urban design and visual character of corridor
  - Neighborhood access
  - Noise impacts and mitigation opportunities
  - LRT: rider experience, lower maintenance cost

## **Downtown Station Options**

#### **PE Optimized Station**



#### **Downtown Station Walk Analysis**

2030 Jobs and Residents	Optimized PE	NE 6 <sup>th</sup> Station
% of Jobs Within 5 Minute Walk Radius	36%	33%
% of Jobs Within 10 Minute Walk Radius	89%	88%
% of Residents Within 5 Minute Walk Radius	14%	7%
% of Residents Within 10 Minute Walk Radius	60%	56%

## Downtown Station Recommendation: **NE 6<sup>th</sup> Station**

- Key criteria and considerations
  - Cost savings
  - Accessibility
  - LRT: lower maintenance cost, minimized operational impacts
  - Urban design opportunities
  - SEM construction opportunity

#### **Cost Summary**

Idea	Savings (Increase) Range (2010\$)
1. Bellevue Way	
Retained cut	Baseline
Shift Bellevue Way West	\$5 - \$8 million savings
2. 112 <sup>th</sup> Road over Rail	
SE 4 <sup>th</sup> At-grade	\$2 - \$4 million savings
SE 4 <sup>th</sup> Retained cut	(\$6 - \$11 million) increase
3. Downtown Station	
<b>Optimize Selected Station</b>	\$6 - \$10 million savings
NE 6 <sup>th</sup> Station	\$19 - \$33 million savings
4. Engineering 'Just Take It' Ideas	\$9 - \$16 million savings
Range	\$4 - \$61 million savings

Joint Steering Committee Recommendation: \$35-61M savings

## **Cost Estimate Next Steps**

- Cost saving estimates based on changes from MOU alignment
- Fully updated baseline cost estimates in 2014
- Adjustment of City contingency at confirmation of MOU agreement in 2014

## East Link Design Advances

- Station Area Planning (May)
- Collaborative Design Process continues as Final Design advances
  - Follow-up from Greenbusch recommendations as noise mitigation design advances
  - Open houses in on stations in downtown and south Bellevue in May and June
- LRT Overlay District
  - CAC formation
  - Design and Mitigation Permit
- Property acquisitions (ST)

## Next Steps

- April 15
  - Continued discussion of Joint Steering Committee
    Recommendation
  - Draft Resolution, presenting cost saving choices
  - Public Hearing
- April 22

Council action requested on cost saving options

## Questions?