



City of Bellevue

Community Development Block Grant 2019 Consolidated Annual Performance & Evaluation Report

(CAPER)

CR-05 - Goals and Outcomes

Progress the jurisdiction has made in carrying out its strategic plan and its action plan.

91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

The City of Bellevue made good progress in carrying out its 2019 Annual Action Plan, the fifth and final year of the 2015-2019 Consolidated Plan. Under the Public Services goal, employment training, job placement, legal services and ESL services were provided by Jewish Family Service for refugee and immigrant clients. Under the Owner Housing goal, affordable housing was maintained by both the Major Home Repair program and the Minor Home Repair program. These programs helped to keep seniors and low-income residents in their homes by providing needed repairs, including life and safety repairs. The City partnered with the King County Housing Authority and Sound Generations to provide these services.

Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee's program year goal.

The strategic plan goal for Rental Housing was met in 2019. CDBG funds were used in 2016 for acquisition costs for the 30Bellevue project. This is an affordable rental housing project that was occupied in June 2019. Accomplishments for this project are reported in 2019.

The Annual Action Plan goal for Community Development: Public/Nonprofit Facilities was not met because LifeWire was unable to find a property to acquire for domestic violence housing that was eligible for CDBG funding. Project #7, LifeWire Housing for Victims of Domestic Violence, has been canceled and the funds recaptured for future use on eligible activities.

No projects were associated directly with the Economic Development strategic plan goal. Staff attempted to bring microenterprise assistance activities to Bellevue, but a subrecipient was not able to commit to providing services during the Consolidated Plan period. Ventures, a nonprofit organization, will provide microenterprise assistance starting in the first year of the 2020-2024 Consolidated Plan.

Jewish Family Service did provide job placement services and employment services in their CDBG-funded Immigrant & Refugee Services Program. Although those accomplishments were associated with the Public Services goal, they placed 235 residents into unsubsidized employment during the Consolidated Plan period.

Goal	Category	Source / Amount \$	Indicator	Unit of Measure	Expected Number Strategic Plan (Consolidated Plan)	Actual Number Strategic Plan (Consolidated Plan)	Percent Complete	Expected Number Program Year (Annual Action Plan)	Actual Number Program Year (Annual Action Plan)	Percent Complete
Community Development: Public/Nonprofit Facilities	Non-Housing Community Development		Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	400	10,291	2,573%	110	0	0%
Economic Development	Non-Housing Community Development		Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	1500	0	0%	0	0	N/A
Owner Housing	Affordable Housing	CDBG: \$520,217	Homeowner Housing Rehabilitated	Household Housing Unit	300	354	118%	70	65	93%

Public Services	Homeless Non-Housing Community Development	CDBG: \$143,871 / General Fund: \$56,129	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	2000	2,041	102%	180	289	160%
Rental Housing	Affordable Housing Public Housing Homeless	\$0	Rental units constructed	Household Housing Unit	4	63	1,575%	4 (in 2016 AAP)	63	1,575%

Table 1 - Accomplishments – Program Year & Strategic Plan to Date

Assess how the jurisdiction’s use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

Public services funds were used for employment support programs through Jewish Family Service (JFS). JFS provides individuals with vocational ESL classes, employment services, and legal services for immigrants and refugees. JFS served 289 unduplicated Bellevue residents, provided 94 residents with employment services, held over 11,000 hours of vocational ESL classes and citizenship workshops, and provided legal service consultations to 242 immigrants & refugees. This addressed the City’s objective to increase employment opportunities for low- and moderate-income residents. The Major and Minor Home Repair programs provided needed repairs to 65 senior and low-income households, helping to keep them in their homes and address the City’s objective to maintain and increase affordable housing in Bellevue.

CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

Race/Ethnicity	CDBG
White	134
Black or African American	11
Asian	199
American Indian or American Native	0
Native Hawaiian or Other Pacific Islander	0
Total	344
Hispanic	7
Not Hispanic	247

Table 2 – Table of assistance to racial and ethnic populations by source of funds

Narrative

Bellevue continues to be an increasingly diverse community. Bellevue is a minority-majority city, with just over 50% of its residents non-white non-hispanic. The City's Diversity Advantage Plan report contains several recommendations for action, including translating resources and referrals into several languages, assisting nonprofit human services agencies in providing culturally competent services, engaging the Eastside Human Services Forum in regional discussions of diversity in human services, and promoting multi-cultural and bilingual programs that help individuals access public and nonprofit human services systems, such as the Cultural Navigator Program. Bellevue also works with the Eastside Refugee & Immigrant Coalition (ERIC) to bring equitable services to our residents.

CR-15 - Resources and Investments 91.520(a)

Identify the resources made available

Program	Source of Funds	Resources Made Available	Amount Expended During Program Year
CDBG	Public/Federal	\$1,222,583	\$1,017,063
HOME	HOME		
HOPWA	HOPWA		
ESG	ESG		
General Fund	General Fund	\$3,600,000	\$3,600,000
Other	Other		

Table 3 - Resources Made Available

Narrative

The Bellevue Human Services Commission approved a minor amendment to the 2019 Annual Action Plan. The amendment changed the resources in the AP-15 Expected Resources table as follows:

Original AP-15 Table:

Program	Source of Funds	Annual Allocation \$	Program Income \$	Prior Year Resources \$	Total: \$
CDBG	Public/Federal	\$764,373	\$396,963	\$0	\$1,161,336

Amended AP-15 Table:

Program	Source of Funds	Annual Allocation \$	Program Income \$	Prior Year Resources \$	Total \$
CDBG	Public/Federal	\$764,373	\$300,000	\$96,963	\$1,161,336

Final AP-15 Table:

Program	Source of Funds	Annual Allocation \$	Program Income \$	Prior Year Resources \$	Total \$
CDBG	Public/Federal	\$764,373	\$211,247	\$246,963	\$1,222,583

The total amount of Resources Made Available reflected in the Final Table CR-15 above was calculated as follows:

Actual Entitlement Amount: \$764,373
 Actual Program Income received: \$211,247
 Prior Year Funds: \$246,963
Total Resources Made Available: \$1,222,583

The prior year funds total includes the \$96,963 from the minor amendment referenced above, plus \$150,000 allocated to Project #1, KCHA Home Repair Program 19. This did not trigger a minor amendment according to the City’s Citizen Participation Plan. KCHA Home Repair Program 19 will continue to spend these funds in PY 2020.

Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
N/A	N/A	N/A	N/A

Table 4 – Identify the geographic distribution and location of investments

Narrative

The City of Bellevue does not distribute CDBG funds based on geographic location, but rather throughout the City as a whole to benefit low- and moderate-income households.

Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

The City leverages its CDBG dollars with general fund dollars. In 2019, approximately \$3,600,000 general fund dollars were spent on a variety of housing and human services needs. The City's CDBG and general fund dollars make up only a small portion of a human services agency's budget. The balance is comprised of state, other local governments, foundations, and private donations. All of these funds leverage CDBG dollars.

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CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be provided affordable housing units	0	0
Number of Non-Homeless households to be provided affordable housing units	0	0
Number of Special-Needs households to be provided affordable housing units	0	0
Total	0	0

Table 5 – Number of Households

	One-Year Goal	Actual
Number of households supported through Rental Assistance	0	0
Number of households supported through The Production of New Units	0	0
Number of households supported through Rehab of Existing Units	70	65
Number of households supported through Acquisition of Existing Units	0	0
Total	70	65

Table 6 – Number of Households Supported

Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

The Major Home Repair Program and the Minor Home Repair program provide rehabilitation of existing single family homes to maintain affordable housing units in Bellevue. The actual number for this goal was slightly below the annual target (Table 6). The number of households served is affected by how many households that applied for funding qualified under eligibility requirements.

Discuss how these outcomes will impact future annual action plans.

The City expects to continue to fund both the Major Home Repair and the Minor Home Repair programs at similar levels and for similar outcomes in future annual action plans.

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Households Served	CDBG Actual	HOME Actual
Extremely Low-income	23	0
Low-income	38	0
Moderate-income	4	0
Total	65	0

Table 7 – Number of Households Served

Narrative Information

The major and minor home repair programs only serve extremely low/low/moderate income populations.

The Bellevue City Council adopted Affordable Housing Strategies in June of 2017. The City Council recognizes that it is critically important to provide a safe, healthy and affordable place to live for people of all income levels in order to sustain Bellevue’s livability and economic vitality.

Strategy A: Help People Stay in Affordable Housing, includes the following sub-strategy that is supported by the CDBG home repair programs:

- A-4. Increase funding and expand eligibility for the city’s home repair and weatherization programs.

CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)

Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Bellevue, along with Eastside cities Kirkland and Issaquah, jointly funded outreach workers to make contact with unsheltered homeless men and women in order to provide them with referrals and services. Bellevue also funds day centers for single men and women and families through the general fund.

Addressing the emergency shelter and transitional housing needs of homeless persons

The City funds emergency winter shelters for homeless single men, single homeless women, and homeless families through general fund dollars. The City funds transitional housing for single homeless women through The Sophia Way, which includes case management. The City also funds a year-round shelter for homeless single men through Congregations for the Homeless that also includes case management services, and for homeless families through Catholic Community Services. The City funds a shelter for homeless youth and young adults through Friends of Youth.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

The City funds the Major and Minor Home Repair programs that help to ensure that seniors and low-income residents do not become homeless. The City also funds housing stability programs that provide rent assistance, move in assistance, and other services to avoid homelessness. Food banks and other emergency food programs allow families to spend less of their incomes on food, leaving more for rent. Bellevue funds shelter and housing for youth through Friends of Youth.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City funds housing for the homeless that includes case management to help residents move on to permanent housing and avoid a return to homelessness through agencies such as Hopelink and Congregations for the Homeless. Affordable rental housing, including units set aside for people exiting homelessness, are provided by organizations such as Imagine Housing, Hopelink and Congregations for the Homeless. They also provide case management services that are designed to support low-income families and individuals in overcoming barriers to housing stability, accessing local resources, increasing self-sufficiency and improving their quality of life.

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CR-30 - Public Housing 91.220(h); 91.320(j)

Actions taken to address the needs of public housing

King County, as HOME consortium lead, is responsible for reporting on Public Housing in their Consolidated Plan and Annual Action Plans. Section AP-60 is not in Bellevue's Annual Action Plan template.

Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

King County, as HOME consortium lead, is responsible for reporting on Public Housing in their Consolidated Plan and Annual Action Plans. Section AP-60 is not in Bellevue's Annual Action Plan template.

Actions taken to provide assistance to troubled PHAs

King County, as HOME consortium lead, is responsible for reporting on Public Housing in their Consolidated Plan and Annual Action Plans. Section AP-60 is not in Bellevue's Annual Action Plan template.

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CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

This question is covered in King County's Consolidated Plan and Annual Action Plan as the HOME Consortium lead in sections SP-55 and AP-75. These sections are not in Bellevue's plans. However, the City will be working on its Analysis of Impediments to Housing during 2019. The City's Affordable Housing Strategy also addresses solutions to barriers to affordable housing.

Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

The City conducts a biennial human services needs update to assess the needs of the community. This assessment was undertaken in 2019, with the resulting 2019-2020 Human Services Needs Update published in early 2020. Emphasis was placed on determining underserved needs and discovering gaps in services. Specific populations that were addressed are older adults, people with disabilities, refugees & immigrants, school-aged children and youth and veterans. The Human Services Commission uses the needs update to help determine future human services funding and focus areas. Bellevue's Diversity Advantage Plan has sixty recommendations in six initiative focus areas: cultural competence, economic development, civic engagement, public safety, education, and human services. Staff will work on implementing some of these recommendations to assist public and nonprofit service providers in providing culturally competent human services that are easily accessible to all, reaching a variety of underserved populations.

Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

The City performs the required lead paint testing and lead hazard remediation (when required) as part of its Major Home Repair program. All regulations are followed.

Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

The City devoted 100% of its CDBG funds to housing and human services programs that benefited low- and moderate-income individuals. This includes poverty-level families. The City also devoted over \$3.6 million in general fund dollars to human service needs. The majority of these funds went to addressing and preventing homelessness, housing stability, emergency assistance, job training & placement, education, preserving affordable housing, and other similar efforts to bring families out of poverty and to prevent families from falling into poverty.

Actions taken to develop institutional structure. 91.220(k); 91.320(j)

The City participates in A Regional Coalition for Housing (ARCH) to provide affordable housing on the Eastside. The City also continues to work with our public partners, including other cities in North, East, and South King County, the King County Housing Authority, and King County government to build networks and structures to address service gaps and priority needs. City staff participates in and supports a variety of community-based coalitions such as the Alliance of Eastside Agencies, the Eastside Homelessness Advisory Committee, the Eastside Human Services Forum, the Bellevue Network on Aging, and several All Home subcommittee relating to homelessness. This regional cooperation is part of the institutional structure to address community needs.

Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

The City partners with the King County Housing Authority on its Major Home Repair program. However, the County itself has jurisdiction over public housing and would be responsible for any coordination with social service agencies.

Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

Bellevue partnered with King County and other HOME Consortium cities to draft a new Analysis of Impediments to Fair Housing Choice (AI). The AI was approved by the Human Services Commission. Bellevue will continue to work with Consortium partners to conduct Fair Housing testing and education in Bellevue for landlords and tenants.

CR-40 - Monitoring 91.220 and 91.230

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

All CDBG contracts are monitored on a quarterly basis. Subrecipients are required to submit quarterly reports outlining how they are meeting performance goals (outputs) before they receive reimbursement. Back-up documentation is required for all reimbursements. Staff also performs on-site monitoring as needed to ensure subrecipient compliance with CDBG regulations. Sound Generations and the Bellevue Boys & Girls Club received an on-site monitoring in 2019.

Citizen Participation Plan 91.105(d); 91.115(d)

Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

The City follows its Citizen Participation Plan to ensure that citizens are aware of performance reports. A public notice is published in the paper of record (Seattle Times) giving the public the opportunity to comment on the CAPER report. The CAPER is also published on the City's web site and hard copies are available at City Hall from the Human Services Division upon request.

A public notice was published in the Seattle Times on March 11, 2020. Public comment was received between March 11 and March 26, 2020. No comments were received. The public notice to comment on the draft CAPER was sent to all of Bellevue's funded human services agencies, including Asian Counseling & Referral Service, Chinese Information & Service Center, India Association of Western Washington, Consejo Counseling & Referral Service, International Community Health Services, and other agencies that serve these populations.

CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

There were no changes in the City's program objectives in 2019.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No.